## U.S. Ethanol Market Outlook

Kansas Farm Managers &

**Rural Appraisers Annual Meeting** 

February 24, 2012



Daniel O'Brien, Ph.D. **Extension Agricultural Economist** Kansas State University

# Ethanol Policy & Markets

- A. U.S. Ethanol Policy
- B. U.S. Ethanol Industry Capacity



- C. U.S. Ethanol Prices, Costs & Profits
- D. Ethanol's Impact on U.S. Corn Markets
- E. Key Ethanol-Related Research
- F. Thoughts on the Future of U.S. Ethanol

# U.S. Ethanol Policy: Gasohol & MTBE

- Gasohol (10% ethanol) available in U.S. since late 1970s
- MTBE & The History of Ethanol
  - o Demand for grain based ethanol spurred by the discovery that MTBE (methyl tertiary butyl ether) was contaminating groundwater supplies
    - MTBE use as an oxygenate additive was widespread due to mandates of the U.S. Clean Air Act amendments of 1992 intended to reduce carbon monoxide emissions in U.S. cities & elsewhere.
  - o MTBE use in gasoline was banned in almost 20 states by 2006.
    - U.S. gasoline suppliers worried about widespread, costly litigation
    - In 2005 the **U.S. Congress** refused to provide legal protection for MTBE

## Concerns re: MTBE Water Contamination

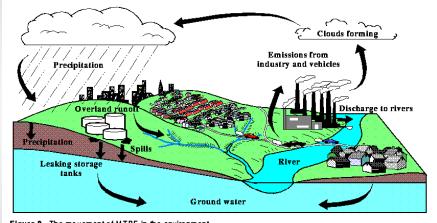


Figure 2. The movement of MTBE in the environment

## U.S. Ethanol Policy: Ethanol Expands

#### • Result: Expanding U.S. Ethanol Production Capacity

- o Corn based-ethanol is the primary substitute for MTBE
- o Low U.S. corn prices during 2000-2006, staying near \$2.00 per bu.
- o Supported by U.S. Energy Policy initiatives

#### • 2005 U.S. Energy Policy Act

- Expansion of ethanol driven by federal legislation aimed to reduce oil consumption & enhance energy security
- Established a nationwide renewable fuels standard (RFS) requiring use of 7.5 billion US gallons of renewable fuel by 2012

#### • 2007 Energy Independence & Security Act

- o Raised the RFS to 36 billion gal. of annual renewable fuel use by 2022
- Corn-based ethanol (conventional biofuel) is essentially capped at 15 billion gallons by 2015

# U.S. Ethanol: Import Tariffs



#### • Ethanol Import Tariff

- Since 1980s, U.S. ethanol producers have been protected by a \$0.54 / gallon tariff on imports - mainly intended to curb Brazilian sugarcane ethanol imports.
- The tariff has been intended to offset the federal tax credit that is applied to ethanol no matter its country of origin

#### • Caribbean Basin Initiative (CBI) Import Tariff Exclusion

- Several Caribbean countries have been importing Brazilian hydrated ethanol, reprocessing it into anhydrous ethanol, and then re-exporting it to the United States
  - They avoid the 2.5% duty and the \$0.54 /gal. tariff
- Quota set at 7% of U.S. ethanol consumption approved by CBI & free trade agreements

### U.S. Ethanol: Blender's Credits

# • Ethanol Blender's Credit

- Since 2004 blenders of transportation fuel had received a tax credit for each gallon of ethanol they mix with regular gasoline.
- Blenders received a US\$0.45 per gallon tax credit for ethanol that is blended with gasoline, regardless of the feedstock
- Small ethanol producers received an additional US\$0.10 on the first 15 million US gallons produced

#### U.S. Policy Regarding Ethanol Tax Credits

- Current tax credits are based on the 2005 Energy Policy Act, the 2008
   Food, Conservation and Energy Act, and the 2008 Energy Improvement &
   Extension Act
- On June 16, 2011, the U.S. Congress approved voted to repeal both the <u>tax</u> <u>credit</u> and the <u>tariff</u> on ethanol, but this bill failed
- o The tax credit expired on December 31, 2011

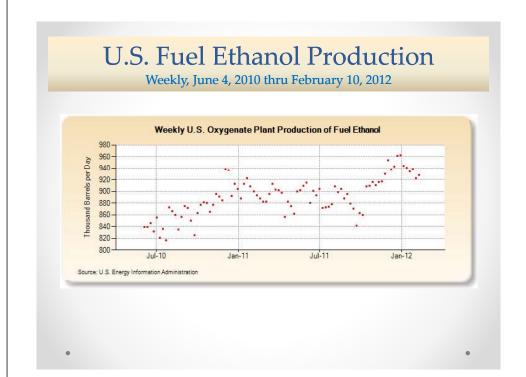
# U.S. Ethanol Capacity & Production

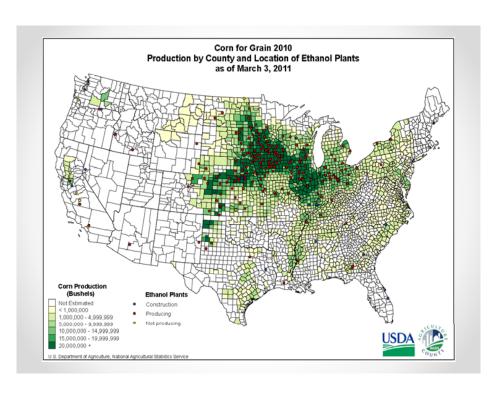
Source: Renewable Fuels Association

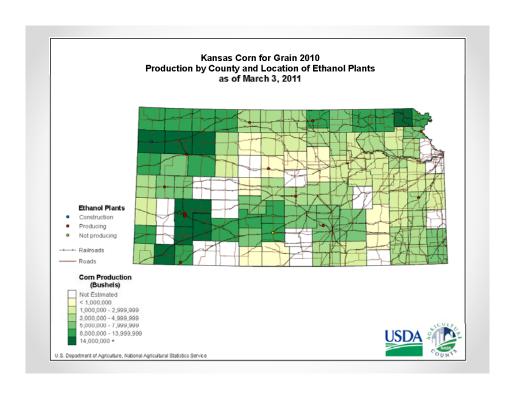


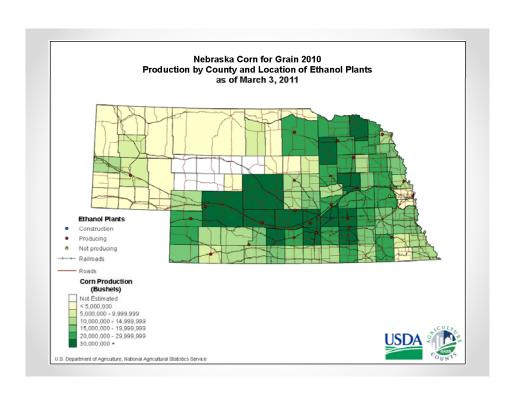
# EPA Blending Mandates for 2012

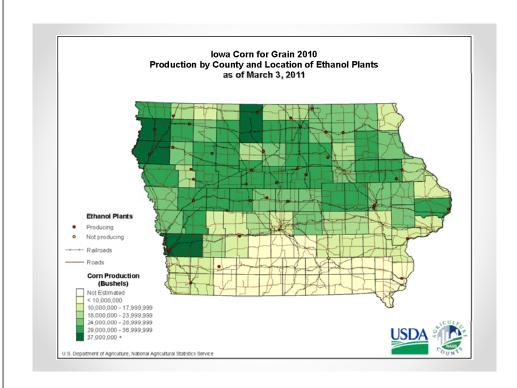
	Actual Gallons	EPA Corn-Starch Equivalent Gallons
<u>Total Renewable Fuels</u>		
+ Corn-starch Ethanol	13.2 bln. gal.	13.2 bln. gal.
+ Advanced Biofuels (see below)	2.0 bln. gal.	2.0 bln. gal.
= Total Renewable Fuels	15.2 bln. gal.	15.2 bln. gal.
Advanced Biofuels		
+ Biomass-based Diesel	1.0 ( <b>0</b> 1.33) bln. gal.	*1.5 ( <b>೧</b> ≈1.99) bln. gal.
+ Cellulosic Biofuel	8.65 <u>m</u> illion gal.	10.45 <u>m</u> illion gal.
≈ Advanced Biofuels	2.0 bln. gal.	2.0 bln. gal.

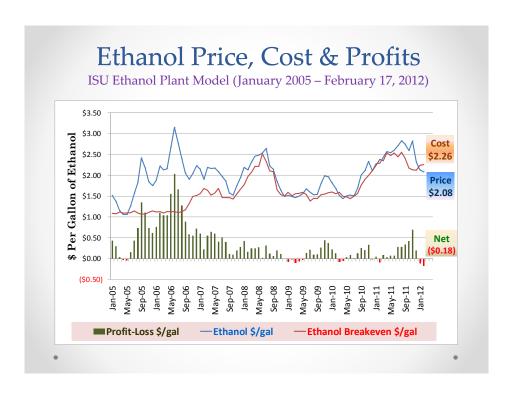


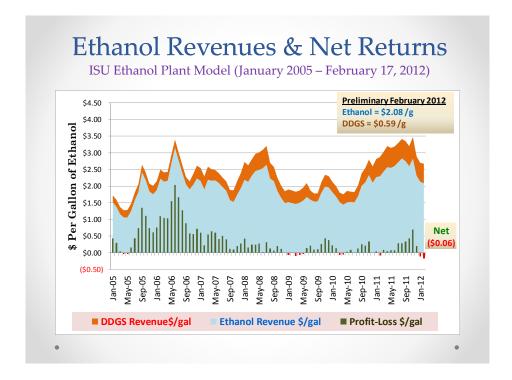




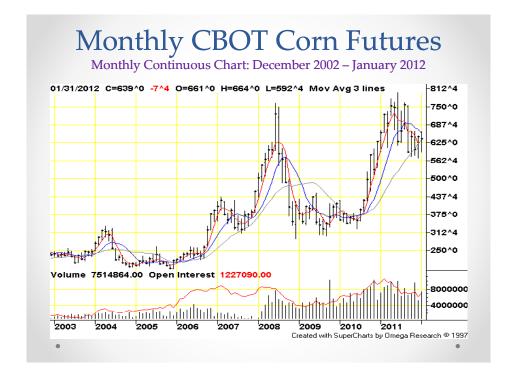


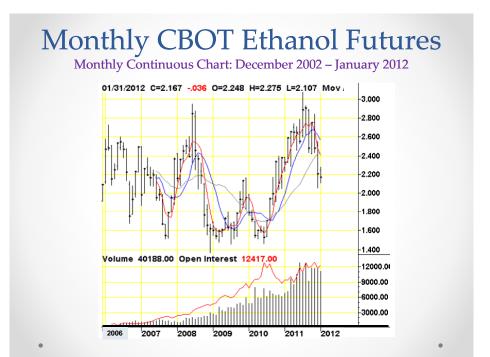


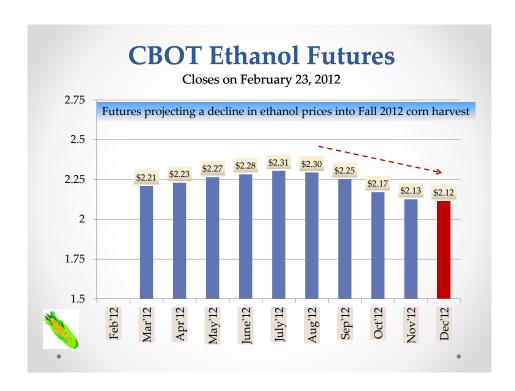




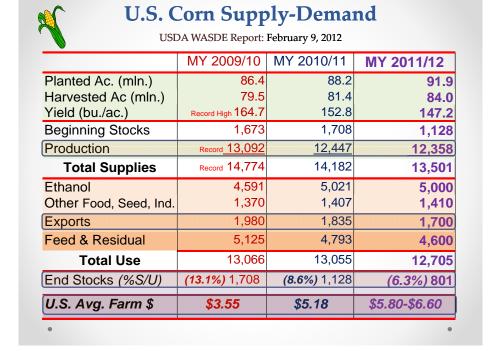
#### Ethanol DDGS & Corn Input Prices ISU Ethanol Plant Model (January 2005 – February 17, 2012) \$500 \$10.00 Corn\$ \$450 \$9.00 Feb. '12 \$8.00 \$400 \$7.00 DDGS \$ / ton \$350 \$300 \$6.00 \$5.00 \$250 \$4.00 \$200 \$150 \$3.00 \$100 \$2.00 \$50 \$0.00 Jan-05 Sep-05 Jan-06 May-06 Sep-06 Jan-07 May-07 Sep-07 Jan-08 May-09 Sep-09 Jan-10 May-10 Sep-10 Jan-11 Jan-11 May-11 May-11 -DDGS \$/ton -Corn \$/bu

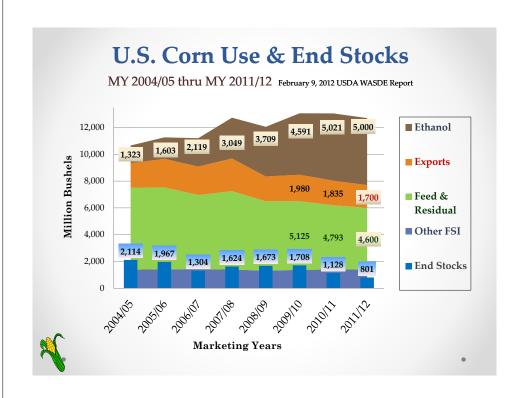


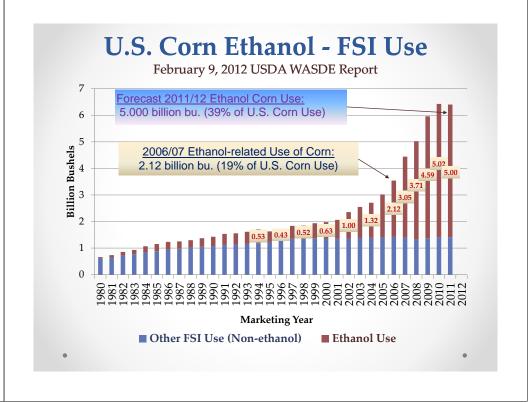


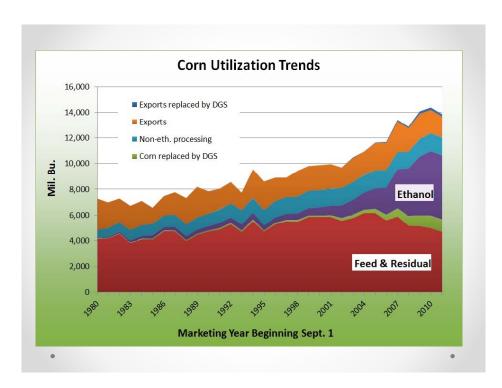


#### **JULY 2012 eCBOT Ethanol Futures** July 8, 2009 through February 22, 2012 High: \$2.765 on 8/30/11 2.70 High close of \$2.76<sup>5</sup> on Aug. 29, 2011 2.65 2.60 Up since \$1.63 /gal. on April 4, 2010 2 55 2.40 2.35 2.20 2.10 2.05 Close of \$2.305 on Feb. 22, 2012 4/5/10 Anr'10 Aug'10 Nov10 Feb 11 Dec'11 ▲ @ACN2





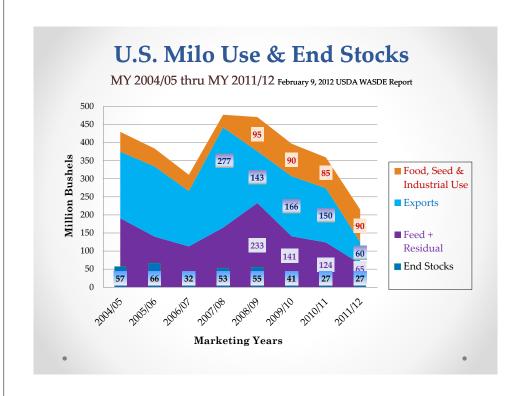


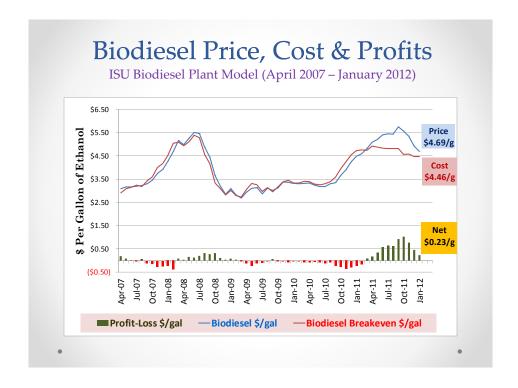


# U.S. Grain Sorghum Supply-Demand

USDA WASDE Report: February 9, 2012

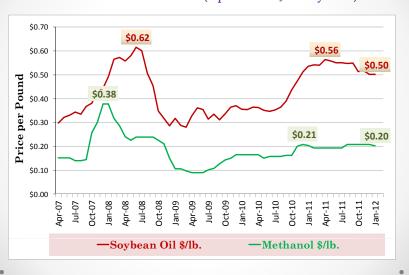
	MY 2009/10	MY 2010/11	MY 2011/12
Planted Acres (mln.)	6.6	5.4	5.5
Harvested Ac. (mln.)	5.5	4.8	3.9
Yield (bu./ac.)	69.4	71.8	54.6
Beginning Stocks	55	41	27
Production	<u>383</u>	<u>346</u>	<u>214</u>
Total Supplies	438	387	242
Food, Seed, Industrial	90	85	90
Exports	166	150	60
Feed & Residual	141	124	65
Total Use	396	359	215
End Stocks (%S/U)	<b>(10.4%)</b> 41	<b>(7.5%)</b> 27	(12.5%) <b>27</b>
U.S. Avg. Farm \$	\$3.22	\$5.02	<b>\$5.70-\$6.50</b>
			•





# **Biodiesel Input Prices**

ISU Biodiesel Plant Model (April 2007 – January 2012)



# Impact of VEETC Removal on E-10 & E-85 (Wisner, ISU)

Table 1. Example impact of VEETC removal on E-10 price

	With VEETC	Without VEETC
VEETC (Blenders' tax credit)	\$0.450	\$0.000
Ethanol at \$2.90 wholesale/gallon	2.900	2.900
Gasoline at \$2.88 wholesale/gallon	2.880	2.880
Gasoline cost of E-10	2.592	2.592
Ethanol cost w/o VEETC	0.290	0.290
Totals	2.882	2.882
Less VEETC (.1 x .45)	0.045	0.000
Net Price for E-10	\$2.837	\$2.882
E-10 Price, % of Gasoline	-1.5%	100.1%

Likely a small impact on E-10 Larger impact on E-85 markets

Table 2. Example impact of VEETC removal on E-85				
	With VEETC	Without VEETC		
VEETC (Blenders' tax credit)	\$0.450	\$0.000		
Ethanol at \$2.90 wholesale/gallon	2.900	2.900		
Gasoline at \$2.88 wholesale/gallon	2.880	2.880		
Gasoline cost of E-85	0.432	0.432		
Ethanol cost w/o VEETC	2.465	2.465		
Totals	2.897	2.897		
Less VEETC (.85 × .45)	0.383	0.000		
Net Price for E-85	\$2.515	\$2.897		
E-85 Price, % of Gasoline	-12.7%	100.6%		

# Brazilian Ethanol Imports / Exports

- Impact of Brazilian Ethanol Exports on the U.S.
  - The flow of ethanol either into (imports) or out of (exports) Brazil is a key issue of economic profitability for the U.S. ethanol industry
  - Brazilian ethanol exports to the U.S. count against the U.S. RFS
     (Renewable Fuels Standard) competing directly with the U.S. domestic
     ethanol production industry for RFS "coverage"
- Brazil has <u>Not</u> Exported Large Amounts of Ethanol Recently
  - Due to high World sugar market prices It is more profitable for Brazil to produce sugar for human consumption for the Brazilian sugar cane industry than to produce ethanol for domestic & export purposes
- IF Brazilian Ethanol Exports Become Profitable....
  - o Would likely hurt market prices & profitability of U.S. ethanol industry

# The Impact of Ethanol & Ethanol Subsidies on Corn Prices: Revisiting History

Bruce Babcock & Jacinto Fabiosa, Iowa State University / CARD

- A. The rise & fall of U.S. corn prices during 2006-2009 would have happened **even without** U.S. ethanol production expansion
- B. The 2005-2007 U.S. ethanol expansion would have occurred <u>even without</u> U.S. ethanol subsidies due to...
  - a. Low corn prices
  - b. The phase-out of MTBE
  - c. High crude oil prices



## The Impact of Ethanol & Ethanol Subsidies on Corn Prices: Revisiting History (more)

- C. U.S. corn prices rose from \$2.06 /bu. in 2004 by an average of \$1.65 /bu in 2006-09
- D. Of the \$1.65 /bu increase in 2006-09.....
  - a. \$0.14 /bu (8%) from ethanol subsidies
  - b. \$0.45 /bu (28%) from market-based expansion in U.S. ethanol industry
  - c. \$1.06 /bu (64%) from all other non-ethanol related market factors





## U.S. Biofuels Baseline & Impact of Extending \$0.45/gal Blenders Credit

Meyer, Binfield & Westhoff, June 2011, University of Missouri / FAPRI

- 2011 FAPRI (MO) Baseline Grain & Biofuel Market Projection
- Assumed Current U.S. Biofuels Policy, with expiration in January 2012 of....
  - o \$0.45 /gallon ethanol tax credit (i.e., "Blenders Credits")
  - o \$0.54 / gallon special ethanol import tariff
  - o \$1.00 / gallon diesel fuel credit
  - Cellulosic ethanol production credits





# 2011 FAPRI Study Results depend on.....

1) Macroeconomic conditions



- o As of January 2011 in this study
- 2) How biofuels policies are implemented & market development occurs
- 3) Annual waivers of cellulosic biofuels mandate
  - o Total and advanced biofuels mandates reduced in concert
  - o Issuance of waiver credits setting price for cellulosic ethanol RIN certificates
- 4) Most of U.S. advance biofuels **not included** in either cellulosic ethanol or bio-based diesel mandates is imported sugarcane ethanol Food and Agricultural

### Impact of Extending Blender's Credits More results from Study by Meyer, Binfield & Westhoff, June 2011

- I. Extending the **Blenders Credit** & **Import Tariff** leads to ...
  - a) Expanded U.S. ethanol production up 1.2 billion gallons per year, using an addition 440 million bu. annually
  - b) Higher U.S. corn prices increased \$0.18 / bushel
  - c) More U.S. corn area up 1.7 million acres per year
  - d) Less U.S. soybean area down 800,000 acres per year (biodiesel credits not extended)







## Impact of Extending Blender's Credits

- II. Extending the ethanol <u>Blenders Credit</u> & <u>Import Tariff</u> leads to ...
  - a) Higher Ethanol Wholesale "Rack" prices
  - b) Lower Ethanol Retail prices
- A share of the blenders credit is passed "back" to biofuel producers, while a share is passed "on" to consumers.
  - o Some of the decline in retail prices is a result of <u>saturation of</u> <u>the low-level ethanol blends markets</u>
  - o <u>For the E-85 market to expand</u>, the E-85 retail price paid by consumers must move below energy equivalence for a period of time



 Less U.S. government financial support for domestic ethanol production in the future

- Tighter federal budgets
- Uncertainty about the U.S. public's acceptance of government / EPA environmental & energy regulation in the future
- Expansion of U.S. ethanol production likely to moderate / slow down in the future
  - Impact of declining financial support & protectionist policy from the U.S. government in coming years
  - o U.S. ethanol industry likely to enter a "maturity" phase
    - Low cost, efficient producers or those with strategic input/output market advantages survive



# More Thoughts Re: Ethanol

- Future Economics of Ethanol Dependent on Long Term Health of U.S. Economy
  - o Energy prices & ethanol profits follow +/- trends in U.S. economy
  - IF a second recessionary phase occurs in the U.S. in next few years,
     THEN demand & price of gasoline would be negatively affected
    - Could hurt U.S. ethanol industry profitability as did U.S. economic problems in later 2008-early 2009
- The U.S. Ethanol Industry is an "Uber-Competitive" Group of "Entrepreneurs"
  - Even with likely cutbacks in U.S. government support, U.S. ethanol industry would be expected to strongly compete & innovate to gain technical efficiencies for the sake of its economic sustainability



# Questions?

Daniel M. O'Brien, Ph.D. Extension Agricultural Economist K-State Research & Extension

Grain Market Analysis information is available on

www.agmanager.info







